

Opinion No. 16/2018

concerning George Khoury Layón (Mexico)*

1. The Working Group on Arbitrary Detention was established in resolution 1991/42 of the Commission on Human Rights, which extended and clarified the Working Group's mandate in its resolution 1997/50. Pursuant to General Assembly resolution 60/251 and Human Rights Council decision 1/102, the Council assumed the mandate of the Commission. The Council most recently extended the mandate of the Working Group for a three-year period in its resolution 33/30.
2. In accordance with its methods of work (A/HRC/36/38), on 18 September 2017 the Working Group transmitted to the Government of Mexico a communication concerning the situation of George Khoury Layón. The Government replied to the communication on 17 November 2017. The State is a party to the International Covenant on Civil and Political Rights.
3. The Working Group regards deprivation of liberty as arbitrary in the following cases:
 - (a) When it is clearly impossible to invoke any legal basis justifying the deprivation of liberty (as when a person is kept in detention after the completion of his or her sentence or despite an amnesty law applicable to him or her) (category I);
 - (b) When the deprivation of liberty results from the exercise of the rights or freedoms guaranteed by articles 7, 13, 14, 18, 19, 20 and 21 of the Universal Declaration of Human Rights and, insofar as States parties are concerned, by articles 12, 18, 19, 21, 22, 25, 26 and 27 of the Covenant (category II);
 - (c) When the total or partial non-observance of the international norms relating to the right to a fair trial, established in the Universal Declaration of Human Rights and in the relevant international instruments accepted by the States concerned, is of such gravity as to give the deprivation of liberty an arbitrary character (category III);
 - (d) When asylum seekers, immigrants or refugees are subjected to prolonged administrative custody without the possibility of administrative or judicial review or remedy (category IV);
 - (e) When the deprivation of liberty constitutes a violation of international law on the grounds of discrimination based on birth, national, ethnic or social origin, language, religion, economic condition, political or other opinion, gender, sexual orientation, disability, or any other status, that aims towards or can result in ignoring the equality of human beings (category V).

Submissions

Communication from the source

4. George Khoury Layón, a Mexican businessman born in XXXX, is reportedly being held in Federal Social Rehabilitation Centre No. 1, in the municipality of Almoloya de Juárez, Mexico State.
5. The source asserts that, in 2005, several individuals claiming to be police officers approached Mr. Khoury and told him that he had to start paying them in order for his business to run smoothly and safely. Mr. Khoury allegedly rejected the demand, which he viewed as extortion. According to the source, this event marked the beginning of systematic persecution against Mr. Khoury, which has involved various spells of deprivation of liberty.
6. Mr. Khoury was first detained on 30 January 2006 for alleged engagement in "organized crime". On 11 April 2006, the Federal Prosecution Service initiated criminal proceedings against him as the likely perpetrator of "crimes against health". On 21 April 2006, a detention order was issued. The source states that it was not until 25 September 2007 that the trial judge ruled on the merits of the case, absolving Mr. Khoury of criminal responsibility and ordering his immediate release, which took place the following day, on 26 September 2007, almost one year and eight months after his arrest.
7. The source reports that, on 2 September 2009, the Federal Police detained Mr. Khoury again. The source claims that Mr. Khoury was tortured by the police after his arrest, on the same day, 2 September 2009, over a period of 14 hours. He is reported to have been subjected to electric shocks

to his private parts and head, punches, and suffocation using water and bags. In this regard, the source states that, at the time of his arrest, Mr. Khoury was able to press a button on his MP3 player and record the torture. The recording was submitted as evidence in criminal case No. 05/2009, together with a statement from Mr. Khoury, medical certificates and expert reports demonstrating that the sounds, which the court deemed inaudible, were consistent with those generated by electric shocks.

8. On 10 November 2009, the Federal Prosecution Service charged Mr. Khoury with the offences of “organized crime”, “crimes against health”, “possession of cartridges” and “carrying of firearms intended solely for use by the State”. On 11 November 2009, a detention order was issued against Mr. Khoury. The criminal proceedings took place while Mr. Khoury was in pretrial detention, lasting two years and four-and-a-half months until, on 14 February 2012, the trial judge acquitted him. Despite the ruling, however, Mr. Khoury was not released.

9. Meanwhile, on 29 July 2011, the Federal Prosecution Service launched a preliminary investigation against Mr. Khoury and two others for allegedly committing the offences of “organized crime” and “kidnapping”. On 30 July 2011, an arrest warrant was issued. On 19 August 2011, the presiding court issued a detention order. Mr. Khoury was already in detention by virtue of the criminal proceedings described in the previous paragraph. Mr. Khoury's defence reportedly appealed the detention order, which was revoked by the Second Single-judge Court of the Second Circuit. This reportedly prompted the issuance of an order for the release of Mr. Khoury on 26 February 2012.

10. Nevertheless, the source states that Mr. Khoury was detained once more, on 26 February 2012, by the Federal Police. According to the source, this deprivation of liberty is ongoing.

11. According to the information received, the custodial measure in question resulted from criminal proceedings brought against Mr. Khoury and two others by the Federal Prosecution Service for the alleged offence of “aggravated homicide”. On 30 March 2012, the judge of the Twenty-fifth Federal District Criminal Court issued a warrant for his arrest. On 5 April 2012, a preliminary statement was taken from Mr. Khoury, who was placed in pretrial detention, thus triggering the ordinary procedure.

12. From that moment on, according to the information supplied, a series of motions were filed during the criminal proceedings, many of them stemming from complaints of violations of due process that gave rise to *amparo* proceedings and appeals by the Federal Prosecution Service:

12.1 Mr. Khoury's defence appealed the detention order, which was upheld on 26 July 2012 by the Fifth Criminal Division of the Federal District High Court. In response, the defence filed an action for *amparo*, which was granted on 31 October 2012. The Federal Prosecution Service submitted an application for review of the decision before the Second Collegiate Criminal Court of the First Circuit, which overturned the decision.

12.2 Meanwhile, on 7 December 2012, Mr. Khoury's legal defence filed a motion alleging a violation through an action for *amparo*, which was declared admissible but unfounded on 16 January 2013.

12.3 In addition, through the setting aside of proceedings, the Ninth District Criminal Amparo Court of the Federal District, in a judgment of 25 March 2013, ruled that the judiciary should grant *amparo* to Mr. Khoury. In response, both the accused and the Federal Prosecution Service filed applications for a review, which were settled on 21 June 2013 by the Second Collegiate Criminal Court of the First Circuit, which decided to modify the contested ruling, overturn the ruling of the judge of the Twenty-fifth Federal District Criminal Court and grant *amparo* in respect of Mr. Khoury's rights.

12.4 Mr. Khoury also lodged a complaint concerning the repetition of a contested act during the *amparo* proceedings, which was declared unfounded on 4 September 2013 by the Ninth District Criminal Amparo Court of the Federal District. In response, his legal defence filed an appeal on the ground of nonconformity, which was declared unfounded by the First Circuit Collegiate Criminal Court No. 2 on 10 December 2013.

12.5 Moreover, Mr. Khoury filed an application for *amparo* against the sentence handed down by the Fifth Criminal Division of the Federal District High Court. The application was granted on 5 December 2013 by the Ninth District Criminal Amparo Court of the Federal District.

12.6 On 7 January 2012, in a single-judge ruling, and pursuant to a prior enforceable judgment, the Fifth Criminal Division of the Federal District High Court declared null and void a prior ruling and

amended the decision handed down within the constitutional limit of 72 hours for charging or releasing a suspect so as to issue a detention order against Mr. Khoury.

12.7 On 28 April 2014, the defence filed a motion for release on the basis of inadequacy of evidence, which was settled on 9 May 2014, with the request for release declared inadmissible.

13. On 19 September 2014, the judge of the Twenty-fifth Federal District Criminal Court ruled against Mr. Khoury, finding him criminally responsible for the offence of aggravated homicide and sentencing him to 20 years' imprisonment:

13.1 Mr. Khoury's defence and the Federal Prosecution Service appealed the ruling. An oral hearing was held before the Fifth Criminal Division of the Federal District High Court on 19 November 2014. On 12 February 2015, the Fifth Criminal Division upheld the sentence of 19 September 2014.

13.2 On 22 May 2015, Mr. Khoury submitted an application for *amparo* and judicial protection before the Fifth Criminal Division. On 3 March 2016, the application was rejected. Consequently, Mr. Khoury filed a request for a review, but to no avail.

14. The source states that the main evidence used to justify Mr. Khoury's deprivation of liberty is a statement obtained through torture from a third party. The torture in question has reportedly been certified in an expert report produced by the National Human Rights Commission. In this regard, the source also argues that the statement against Mr. Khoury was illegally altered, with incriminating elements not present in the original having been included in the final version. The statement was allegedly given outside the criminal trial and incorporated illegally in the case file, and was never confirmed by the witness before a judge. The source claims that this was in violation of the procedural rules and safeguards that ought to have governed the criminal trial against Mr. Khoury. Furthermore, the source asserts that the aforementioned witness later denied, before the municipal judge of Villa Aldama, Veracruz, that Mr. Khoury was involved in the criminal act for which he was jailed.

15. The source maintains that Mr. Khoury's detention is arbitrary under category III, as it violated the international norms relating to the right to a fair and impartial trial. The source's complaint alleges violations of due process guarantees, the presumption of innocence and the prohibition against using testimonies extracted under duress.

Response from the Government

16. The Working Group transmitted the communication to the Government of Mexico on 18 September 2017 and requested that it submit a response by 17 November 2017. The Government responded to the communication on 17 November 2017.

17. In its response, the Government did not dispute the source's allegation that the evidence that gave rise to Mr. Khoury's deprivation of liberty was extracted under duress, nor did it contradict the claim that the evidence was incorporated illegally in the case file. The response essentially addressed three points, which are developed below.

Procedural background

18. Between 2007 and 2016, Mr. Khoury was the subject of three criminal trials at the federal level and one criminal trial at the local level. The three federal trials were, first, case No. 47/2006, for the commission of crimes against health, which resulted in an acquittal judgment of 25 September 2007. Secondly, case No. 05/2009, for the offences of organized crime, crimes against health and possession of ammunition and firearms intended solely for army use, which resulted in an acquittal on 17 April 2012. And lastly, case No. 83/2011, for the offences of kidnapping and organized crime, which resulted in his release on 24 September 2012, following an appeal against a pretrial detention decision. The local court case was No. 80/2012, for the offence of homicide.

19. Regarding case No. 47/2006, the Government submits that Mr. Khoury was arrested on 30 January 2006 and brought before the Federal Prosecution Service in connection with an investigation of organized crime offences. On 11 April 2006, the Service initiated criminal proceedings against Mr. Khoury for drug trafficking. On 21 April 2006, a judge ordered deprivation of liberty. On 25 September 2007, a verdict of acquittal was returned and Mr. Khoury's immediate release was ordered.

20. As to case No. 05/2009, the Government explains that Mr. Khoury handed himself over to the Federal Prosecution Service on 2 September 2009. On 10 November 2009, criminal proceedings

were initiated for organized crime and drug offences and for possession of firearms intended solely for army use. On 26 November 2009, deprivation of liberty was ordered. Mr. Khoury was acquitted on 14 February 2012.

21. Concerning case No. 83/2011, the Government asserts that the trial was ordered on charges of organized crime and kidnapping. On 30 July 2011, an arrest warrant was issued, and, on 13 August 2011, the detention took effect. On 26 February 2012, Mr. Khoury was acquitted and released.

22. Lastly, in relation to local homicide case No. 80/2012, the Government states that, on 30 March 2012, a warrant was issued for Mr. Khoury's arrest. According to the Government, when the warrant was issued, Mr. Khoury was already being held in the Eastern Pretrial Detention Centre for Men. The Government states that, on 19 September 2014, Mr. Khoury was sentenced to 20 years' imprisonment for homicide.

23. According to the Government, on 10 February 2014, Mr. Khoury filed an application for release on the basis of inadequacy of evidence. The application was deemed admissible, but was declared unfounded on 9 May 2014.

24. The Government states that, on 19 September 2014, Mr. Khoury appealed his homicide conviction, which was upheld at second instance. At the same time, Mr. Khoury submitted an unsuccessful application for *amparo*. In response to this decision, the defence filed an appeal for review, which was declared inadmissible. Subsequently, an appeal was filed on the ground of nonconformity, and that, too, was declared inadmissible.

State party's observations on the allegations of torture

25. The Government underlines that the Working Group's mandate is limited to arbitrary detention, but wishes to comment on the complaints of torture. According to the Government, investigations into the allegations of torture began on 5 June 2010.

26. The Government also maintains that investigations were launched on 28 March 2012 following a complaint from Mr. Khoury about irregularities committed against him by various public officials. The Government states that those investigations are ongoing and that criminal penalties will be imposed once the perpetrators have been identified.

27. The Government asserts that the allegations of torture and the lack of evidence were taken into account by the judge in case No. 83/2011, which was why Mr. Khoury was acquitted.

28. The Government emphasizes that, to date, no conclusive findings have been made in connection with the investigations. As a result, the Government requests that the authorities be allowed to continue the investigations before having to comment on them.

Mr. Khoury's detention is not arbitrary

29. In relation to category I, the Government states that the detention was in compliance with applicable legislation, necessary and proportional to the end sought and subject to immediate judicial review. According to the Government, the Federal Prosecution Service and the Federal Police acted in accordance with article 21 of the Constitution, which requires them to investigate all criminal complaints. Moreover, the arrest warrants were in line with article 16 of the Constitution, which establishes that they must emanate from a judicial authority and be well founded. In this regard, the Government considers that all the proceedings against Mr. Khoury were based on preliminary investigations. In addition, Mr. Khoury was kept informed at all times of the proceedings against him and always had recourse to an adequate defence.

30. The Government argues that the detention was necessary and proportional. In its view, all the detentions were the result of a body of evidence amassed during investigations conducted by the competent authorities.

31. The Government considers that, in all the proceedings against Mr. Khoury, the process of judicial review was adequate. In case No. 47/2006, as in case No. 05/2009, Mr. Khoury was brought before the public prosecutor on the day of his arrest. In case No. 83/2011, it was the day after his arrest. The Government maintains that all the decisions issued in relation to the case were submitted to the competent judicial authority at the appropriate stage of the proceedings. Mr. Khoury even had the opportunity to file multiple appeals, which shows that his rights were respected.

32. In relation to category II, the Government asserts that the criminal proceedings against Mr. Khoury were based on evidence of his involvement in criminal conduct, as confirmed by the

issuance of arrest warrants. Consequently, the detentions did not result from the exercise of fundamental rights.

33. In relation to category III, the Government considers that the proceedings against Mr. Khoury were in compliance with the law. Mr. Khoury had access to a fair trial and the opportunity to submit all relevant evidence. The Government asserts that, as soon as the arrest warrants were issued, Mr. Khoury benefited from all available procedural mechanisms and safeguards.

34. In relation to category IV, the Government states that Mr. Khoury is not an asylum seeker, refugee or immigrant.

35. Lastly, in relation to category V, the Government considers that Mr. Khoury has not been discriminated against or excluded, or faced restrictions or unequal treatment.

Discussion

36. The Working Group acknowledges the cooperation of the parties, which took the form of providing detailed information on the case.

37. The Working Group has, in its jurisprudence, established the ways in which it deals with evidentiary issues. If the source has established a *prima facie* case for breach of international requirements constituting arbitrary detention, the burden of proof should be understood to rest upon the Government if it wishes to refute the allegations (see A/HRC/19/57, para. 68). In the present case, the Government has responded and corroborated the essential facts of the case, but challenged the source's description of them and related allegations.

38. The facts can be summarized as follows: Mr. Khoury was the subject of four consecutive criminal trials, the first three at the federal level, on the basis of similar charges, and the fourth at the local level. In each of the three federal trials, Mr. Khoury was arrested and held in pretrial detention before being acquitted, and the Government has not reported any compensation being awarded in relation to this pretrial detention. The fourth and final case began while Mr. Khoury was in detention in connection with the third federal case, for which reason his acquittal did not lead to his release, as his pretrial detention had already been ordered. It was only in this last case that Mr. Khoury was found guilty, and sentenced to 20 years' imprisonment.

39. On the basis of facts not disputed by the Government, the Working Group is deeply concerned that one person should be the subject of so many successive criminal trials resulting in acquittals, with the accused remaining in detention for several years. Between 2006 and 2007, Mr. Khoury spent 20 months in detention. Subsequently, since September 2009, he has been detained continuously until the present day. One case has followed another, without him being released despite the acquittal judgments, as another case required his continued detention until, finally, he was convicted in the local case. Mr. Khoury has reportedly not received any compensation for being detained in relation to the three federal cases in which he was acquitted. The Government asserts that all these cases were well founded, even though they resulted in acquittals.

40. As to the three federal cases, Mr. Khoury was detained for almost four years without any of the proceedings giving rise to a conviction. The requirement of pretrial detention for certain offences allegedly prevented a case-by-case determination of the need for such deprivation of liberty, in violation of international human rights standards. The Working Group established, in its opinion No. 1/2018,¹ that this legal provision is not in compliance with international human rights law, since, for the offences in question, pretrial detention becomes the absolute rule, without there even being any leeway for a judge to rule on the legitimacy of such detention.

41. The Working Group therefore concludes that Mr. Khoury's detention in these three cases was arbitrary under category I, since it was imposed in violation of article 9 of the Universal Declaration of Human Rights and article 9 (1) and (3) of the Covenant.

42. Furthermore, in case No. 05/2009, Mr. Khoury was held incommunicado for 14 hours and, according to the source, tortured. The Government states that, on 5 June 2010, the Special Unit for Investigation of Offences Committed by Public Servants against the Administration of Justice initiated investigations to identify those responsible for the arrest of 2 September 2009 and clarify the events that occurred afterwards. The Working Group's jurisprudence on this matter has been constant: incommunicado detention violates the right of an individual to challenge the lawfulness of his or her detention before a judge² and to prepare for a trial with legal assistance and family

support. Consequently, this situation is a violation of Mr. Khoury's rights. The Working Group is shocked that, after all these years, the Government has still not completed its investigations into torture. This situation constitutes a twofold violation because of the denial of justice that it entails.

43. In case No. 80/2012, the torture committed against the other co-accused was certified by the National Human Rights Commission. In addition, it transpires from the case file that the other co-accused's testimony was altered and never confirmed by him before a judge. This testimony has been the main piece of evidence against Mr. Khoury and, as such, supports his conviction. This argument has not been contradicted by the Government. In the circumstances of the present case, the Working Group is of the view that the allegation is credible and points to an essential departure from equality in the proceedings.

44. The prohibition of torture is a *jus cogens* norm and precludes the admission of evidence obtained through torture in judicial proceedings. In this respect, the Working Group recalls guideline 12 of the United Nations Basic Principles and Guidelines on Remedies and Procedures on the Right of Anyone Deprived of Their Liberty to Bring Proceedings Before a Court. This guideline reaffirms the obligation established in article 15 of the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, which forms part of the international obligations of Mexico, along with the provisions of articles 7 and 14 of the Covenant and the principle set forth in the Human Rights Committee's general comment No. 32 (2007), on the right to equality before courts and tribunals and to a fair trial.

45. The only constructive response from the Government in this regard has been to state that the allegation of torture was taken into account in reducing the punishment associated with Mr. Khoury's conviction. Nevertheless, this response is not sufficient, since international standards require that evidence obtained through torture simply be rejected.

46. All these violations have a particularly serious impact on the fairness of the trial, as prescribed in article 10 of the Universal Declaration of Human Rights and article 14 of the Covenant, and lead to the conclusion that the detention is arbitrary under category III.

47. In accordance with its practice stemming from paragraph 33 (a) of its methods of work, the Working Group will refer the complaints of torture to the Special Rapporteur on torture and other cruel, inhuman or degrading treatment or punishment.

48. In addition, the Working Group recalls that, according to the source, all these proceedings are the result of Mr. Khoury's refusal to submit to attempted extortion by individuals who appeared to be members of the police force. The Working Group lacks sufficient evidence to analyse this allegation from the source. Nevertheless, the presence of organized crime and corruption in Mexico, which is widely acknowledged,³ enhances the plausibility of the accusation. The string of legal proceedings, which failed one after the other, reinforces the impression that reprisals were taken for Mr. Khoury's refusal to submit to extortion. If this were established, it would indicate a practice of discrimination that would lead to the conclusion that category V is applicable. The Government has not stated whether it has launched an investigation into this important accusation, which undoubtedly affects the entire proceedings and is regrettable. At its eighty-first session, the Working Group discussed a similar situation and found that the instrumentalization of part of the justice system is deeply worrying. It is essential that the Government take the necessary measures to rectify this situation, which is damaging to the reputation of the justice system and the faith that citizens are entitled to have in it.

49. Given the number of cases concerning Mexico that it has been required to examine in recent years (opinions Nos. 23/2014, 18/2015, 19/2015, 55/2015, 56/2015, 17/2016, 58/2016, 23/2017, 24/2017, 66/2017 and 1/2018), the Working Group renews its call for the Government to invite it to visit the country. This would enable the Working Group and the Government to engage in a constructive dialogue with the aim of helping Mexico to improve its law and practice so as to prevent arbitrary deprivation of liberty. In this respect, attention is drawn in particular to the standing invitation extended by Mexico to all special procedures mechanisms in 2001 and the communications sent by the Working Group to the Permanent Mission of Mexico in Geneva on 15 April 2015, 10 August 2016 and 9 February 2018.

Disposition

50. In the light of the foregoing, the Working Group renders the following opinion:

The deprivation of liberty of George Khoury Layón, being in contravention of articles 9 and 10 of the Universal Declaration of Human Rights and articles 9 and 14 of the International Covenant on Civil and Political Rights, is arbitrary and falls within categories I and III.

51. The Working Group requests the Government of Mexico to take the necessary measures to remedy Mr. George Khoury Layón's situation without delay and bring it into conformity with applicable international norms, including those set out in the Covenant and the Universal Declaration of Human Rights.

52. In the light of all the circumstances of the present case, the Working Group considers that an appropriate remedy would be to release Mr. Khoury immediately and accord him an enforceable right to compensation and other reparations, including guarantees of non-repetition, in accordance with international law, while providing him with adequate medical care. The Working Group is also of the view that the Government should investigate the situation and determine who is responsible more promptly than it has until now with respect to the complaints of torture.

53. The Working Group urges the Government to ensure that an independent and thorough investigation is conducted into the circumstances surrounding the arbitrary deprivation of Mr. Khoury's liberty and take appropriate measures against those responsible for the violation of his human rights.

54. In accordance with paragraph 33 (a) of its methods of work, the Working Group will refer the present case to the Special Rapporteur on torture and other cruel, inhuman or degrading treatment or punishment.

Follow-up procedure

55. In accordance with paragraph 20 of its methods of work, the Working Group requests the source and the Government to provide it with information on action taken in follow-up to the recommendations made in the present opinion, including:

- (a) Whether Mr. Khoury has been released and, if so, on what date;
- (b) Whether compensation or other reparations have been granted to Mr. Khoury;
- (c) Whether an investigation has been conducted into the violation of Mr. Khoury's rights and, if so, the outcome of the investigation;
- (d) Whether any legislative amendments or changes in practice have been made to harmonize the laws and practices of Mexico with its international obligations in line with the present opinion;
- (e) Whether any other action has been taken to implement the present opinion.

56. The Government is invited to inform the Working Group of any difficulties it may have encountered in implementing the recommendations made in the present opinion and whether further technical assistance is required, for example, through a visit by the Working Group.

57. The Working Group requests the source and the Government to provide the above information within six months of the date of the transmission of the present opinion. However, the Working Group reserves the right to take its own action in follow-up to the opinion if new concerns in relation to the case are brought to its attention. Such action would enable the Working Group to inform the Human Rights Council of progress made in implementing its recommendations, as well as any failure to take action.

58. The Government should disseminate the present opinion through all available means and among all stakeholders.

59. The Working Group recalls that the Human Rights Council has encouraged all States to cooperate with the Working Group and requested them to take account of its views and, where necessary, to take appropriate steps to remedy the situation of persons arbitrarily deprived of their liberty, and to inform the Working Group of the steps they have taken.⁴

[Adopted on 20 April 2018]

*In accordance with paragraph 5 of the methods of work, José Antonio Guevara Bermúdez did not participate in the adoption of this opinion.

¹See opinion No. 1/2018, para. 59: “[T]he Working Group considers that the constitutional provision on which Mr. Zaragoza Delgado's detention was based, namely the provision requiring automatic pretrial detention for certain offences, is contrary to article 9 (3) of the Covenant. This reaffirms the conclusion that he was detained unlawfully.”

²See, for example, opinions Nos. 56/2016, 53/2016, 6/2017, 10/2017 and 66/2017.

³United Nations Office on Drugs and Crime (UNODC), Transnational Organized Crime in Central America and the Caribbean: A Threat Assessment, 2012, and World Drug Report 2017, pp. 15, 16 and 30.

⁴See Human Rights Council resolution 33/30, paras. 3 and 7.