

# **Decision Enacting the Law on Amendments to the Law on Internal Affairs of Canton 10**

**In the exercise** of the powers vested in the High Representative by Article V of Annex 10 (Agreement on Civilian Implementation of the Peace Settlement) to the General Agreement for Peace in Bosnia and Herzegovina, according to which the High Representative is the final authority in theatre regarding interpretation of the said Agreement on the Civilian Implementation of the Peace Settlement; and considering in particular Art. II.1.(d) of the last said Agreement, according to the terms of which the High Representative shall "Facilitate, as the High Representative judges necessary, the resolution of any difficulties arising in connection with civilian implementation";

**Recalling** paragraph XI.2 of the Conclusions of the Peace Implementation Conference held in Bonn on 9 and 10 December 1997, in which the Peace Implementation Council welcomed the High Representative's intention to use his final authority in theatre regarding interpretation of the Agreement on the Civilian Implementation of the Peace Settlement in order to facilitate the resolution of any difficulties as aforesaid "by making binding decisions, as he judges necessary" on certain issues including (under sub-paragraph (c) thereof) "measures to ensure implementation of the Peace Agreement throughout Bosnia and Herzegovina and its Entities";

**Bearing in mind** Article I(1) of Annex 11 of the General Agreement for Peace in Bosnia and Herzegovina, which stipulates that the Parties "shall provide a safe and secure environment for all persons in their respective jurisdictions, by maintaining civilian law enforcement agencies operating in accordance with internationally recognized standards and with respect for internationally recognized human rights and fundamental freedoms...";

**Considering** that, in accordance with Article I(1) of Annex 11 aforesaid, there is a need for strengthening the institutional integrity of law-enforcement agencies in accordance with the highest European standards;

**Taking into account** the need for implementation of the Systems Analysis Project performed by the United Nations Mission in Bosnia and Herzegovina, which will serve to harmonize structures and core aspects of law enforcement throughout BiH and, in particular, the recommendations on basic standards for democratic policing arising from the systems analysis of Canton 10 police service.

Having taken into account and considered the totality of the matters aforesaid, the High Representative hereby issues the following

## **DECISION**

**Enacting the *Law on Amendments to the Law on Internal Affairs of Canton 10* (Official Gazette of Canton 10, 3/02 & 5/02) as hereinafter set out.**

This Decision, which shall come into force forthwith shall be published without delay in the Official Gazette of Canton 10.

The said *Law on Amendments*, which forms an integral part of this Decision, shall enter into force pursuant to Article 38 thereof on an interim basis until such time as the Cantonal Assembly adopts the same in due form, without amendment and with no conditions attached.

*Sarajevo, 6 December 2002*

*Paddy Ashdown*  
*High Representative*

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**LAW ON AMENDMENTS TO THE LAW ON INTERNAL AFFAIRS OF CANTON 10**

## **Article 1**

Article 1 shall be amended to read as follows:

“This Law regulates internal affairs within the authority of Canton 10 (hereinafter: the Canton), the organization and authorities of the Cantonal Ministry of Interior (hereinafter: Ministry), the Ministry administration, the manner of policing, duties and rights of authorized official persons, mutual relationships and cooperation of the Ministry with the Ministry of Interior of the Federation of Bosnia and Herzegovina (hereinafter: Federation Ministry), Ministries of Interior of other cantons and municipalities within the Canton, working relationship, disciplinary accountability and professional and specialised training of employees of the Ministry, as well as other issues of importance for the functioning of the canton in the field of internal affairs.”

## **Article 2**

In article 2, paragraph 1, item 5 shall become item 6, and shall be amended to read as follows:

“Duties and tasks related to: identification cards, personal names, residence recording, individual birth numbers, unique identification numbers of citizens, registers of births, registration of motor vehicles, driving tests and the issuance of driving licenses, movement and stay of foreigners and issuing of travel documents.”

In article 2, a new item 5 shall be added to read as follows:

“Duties and tasks in relation to holding of public gatherings, and in relation to supplying, possessing and holding arms and ammunition.”

## **Article 3**

In article 5, paragraph 2, the words “it also determines”, shall be replaced by the words “the Police Commissioner shall decide”.

## **Article 4**

In article 7, paragraph 2, after the word “The Ministry” the following words shall be inserted: “, through the Administration of Police,”.

## **Article 5**

In article 10, paragraph 1, the item starting with the words “cooperates with independent investigation board” shall be amended to read as follows:

“Cooperates with and makes available to the Public Complaints Bureau in the Ministry of Interior, supervised by the Commission of Review created by the Cantonal Government and Cantonal Assembly, all documents, with reference to allegations of misconduct of Ministry employees. It shall also make available personnel for questioning and for assistance, as may be required;”

## **Article 6**

In article 13, the last paragraph shall be amended to read as follows:

“Constituent peoples and members of the group of Others shall be proportionally represented in the Ministry in accordance with the 1991 Census until Annex 7 of the General Framework Agreement for Peace is fully implemented and at all times and thereafter in accordance with the Constitution of the Federation of Bosnia and Herzegovina.”

## **Article 7**

Article 14 shall be amended to read as follows:

“Tasks within the jurisdiction of the Canton shall be performed by organizational units in the Ministry, which are:

- The Minister's Cabinet
- The Administration of Police
- The Administration of Administration and Support.

The Book of Rules on internal organization shall determine the number and type of organizational units from the previous paragraph."

#### **Article 8**

Article 15 shall be amended to read as follows:

"The Administration of Police is responsible for the tasks and duties specified in Article 2, paragraph 1, items 1 through 5 of this Law."

#### **Article 9**

Article 16 shall be amended to read as follows:

"The Administration of Administration and Support is responsible for tasks and duties within the Ministry's competence apart from those tasks that are assigned by law to the Minister's Cabinet and the Administration of Police."

#### **Article 10**

Article 17 shall be amended to read as follows:

"A Police Administration shall be formed within the Canton, and shall be responsible for serving one or more municipalities.

A Police Administration shall have one or more police stations.

A Police Administration is managed by a Chief of Police Administration appointed and dismissed by the Police Commissioner."

#### **Article 11**

In article 19, the following item shall be deleted:

"foreigners issues based on the law,".

In article 19, the final paragraph shall be deleted.

#### **Article 12**

Article 20, paragraph 1 shall be deleted.

#### **Article 13**

Article 22, paragraph 1 shall be deleted.

In article 22, paragraph 3, the words "from paragraphs 1 and 2" shall be amended to read "from paragraph 1".

#### **Article 14**

In article 24, paragraph 3, item 10, after the word "establishing", the words "under the operational command of the Police Commissioner," shall be inserted.

#### **Article 15**

In article 25, a new paragraph shall be added to read as follows:

“In case of absence or inability to work, the Chief of Cabinet shall replace the Minister.”

### **Article 16**

Article 26 shall be amended to read as follows:

“The Police Commissioner’s Office shall be established in the Ministry and it shall be supervised by the Police Commissioner.

The Office of the Police Commissioner shall consist of the Chief of Uniformed Police, the Chief of Crime Police and necessary support staff.

Under the overall supervision of the Minister of Interior, the Police Commissioner shall conduct all police operations in the Canton in accordance with the law.

The Police Commissioner manages and supervises all police operations in the Canton, directly linked to the safety of persons, prevention and detection of crimes.

Responsibilities of the Police Commissioner are as follows:

- (i) plans, manages and supervises all police activities on a daily basis;
- (ii) directly manages police activities and, in this connection, organizes, plans, supervises, directs, and coordinates the work of the police;
- (iii) issues hiring decisions and decisions on termination of job contracts in conformity with this Law and after consultation with the Minister;
- (iv) deploys and removes employees to and from appropriate job positions in the Administration of Police, and issues deployment and removal Decisions. Before taking a decision on the deployment or removal of supervisors in the Administration of Police, the Police Commissioner shall consult with the Minister and shall carefully take into consideration the latter’s view;
- (v) prepares budget proposals for the needs of the police and is responsible for all financial and material resources allocated to the police;
- (vi) prepares programs, information, analysis and other materials from the sphere of police work;
- (vii) informs the Minister on a regular basis on police activities undertaken;
- (viii) supervises the work of the Professional Standards Unit, comprising internal disciplinary control, internal inspections and audits, and policy review and development.”

### **Article 17**

In Article 27, paragraph 2, the words “executive officer in charge of uniform police” shall be replaced by the words “Chief of Uniformed Police”.

### **Article 18**

Article 28, paragraph 4, shall be amended to read as follows:

“A candidate for the post of Police Commissioner must have at least ten years of police experience in supervisory positions (excluding the period 1 March 1992 – 14 December 1995) and proven ability to manage complex operations. For the purposes of this law, “police supervisory position” shall be understood to mean the rank of Senior Inspector and above. Additionally, s/he shall have the minimum rank of Chief Inspector of Police and he/she shall be required to have spent at least three years in that rank. Candidates for the post of Police Commissioner who have been refused provisional authorisation or certification by UNIPTF shall not be eligible.”

### **Article 19**

Article 37 shall be amended to read as follows:

“While performing duties and tasks of the police, authorised official persons have special duties and authorities regulated by this law.

Authorised official persons are employees who directly perform operational duties and tasks within the authority of the Ministry, and other employees whose duties and tasks are directly related to performance of such duties and tasks.

The Book of Regulations on Internal Organisation and Systematisation of the Ministry regulates who is considered to be an authorised official person.

Authorised official persons shall be issued with an identification card and a badge.

Authorised official persons shall be obliged to wear a uniform when carrying out police duties such as maintaining public peace and order, traffic and road safety or carrying out other duties according to the regulations on police conduct. Authorised official persons may perform such tasks in plain clothes by an order of the Police Commissioner.

Authorized officials in the Ministry shall have ranks. The manner in which they will be awarded such ranks and by which they will lose such ranks shall be determined by the Government.”

#### **Article 20**

In Article 41, paragraph 1, the words “or before the person authorised by him”, shall be replaced by the words “, or his designate, and the Police Commissioner”.

#### **Article 21**

In article 146, after paragraph 1, the following paragraph shall be added to read as follows:

“In case of natural disasters, epidemics and other extraordinary situations, the Federation Ministry or the Ministry of Interior of another Canton may ask for help from the Ministry of Interior of Canton 10, just as the Ministry of Interior of Canton 10 may ask for help from them, concerning resources, equipment and personnel”

#### **Article 22**

Article 148 shall be amended to read as follows:

“The conditions for hiring authorized official persons shall be regulated by a Book of Rules promulgated by the Minister.”

#### **Article 23**

Article 151 shall be deleted.

#### **Article 24**

Article 152 shall be deleted.

#### **Article 25**

In article 154, paragraph 1, the words “Herzeg-Bosnia Canton” shall be replaced by the words “Canton 10”.

In article 154, paragraph 2, the words “education and” shall be deleted.

#### **Article 26**

Article 155 shall be deleted.

#### **Article 27**

Article 161 shall be amended to read as follows:

"In case of necessity to complete urgent duties or tasks, interruption of the annual leave of an employee of the Ministry may be authorized by the Police Commissioner for those under his chain of command and for other employees by the Minister or an employee authorized by him."

#### **Article 28**

In article 168, paragraph 2, the abbreviation "HB" shall be deleted.

#### **Article 29**

Article 179 shall be amended to read as follows:

"The performance evaluation of authorized official persons shall be regulated by a Book of Rules promulgated by the Minister."

#### **Article 30**

Article 181 shall be amended to read as follows:

"The procedure for determining the disciplinary and material responsibility of Ministry employees shall be determined by the Book of Rules on Disciplinary and Material Accountability."

#### **Article 31**

Article 182 shall be amended to read as follows:

"A Public Complaints Bureau shall be established within the Ministry of Internal Affairs to monitor and oversee the internal disciplinary mechanism relating to allegations of misconduct of Ministry employees. The duties and responsibilities of the Bureau shall be determined by the Government."

#### **Article 32**

Article 183 shall be amended to read as follows:

"Decisions on temporary suspension are brought by the Police Commissioner for employees under his chain of command and for other employees by the Minister or an employee authorized by him."

#### **Article 33**

Articles 184 up to and including 193 shall be deleted.

#### **Article 34**

Article 194 shall be amended to read as follows:

"Except in cases regulated by law on the working relationship of administrative agencies, the employment of an authorized official person is also terminated in the following cases:

1. if he/she no longer meets the requirements any longer on the basis of which he/she was hired;
2. if he/she refuses to perform assigned duties and tasks;
3. if he/she refuses to carry out a legal order, issued in order to perform tasks and duties within the authority of the Ministry;
4. if it is established that he/she cannot meet the requirements for the assigned tasks in his/her performance, expertise and other capabilities;
5. or, if she/he does not achieve the required results.

In cases from item 1 through 5 of this article, the employee concerned shall be terminated on the day the decision on termination of employment is delivered.”

#### **Article 35**

In article 195, the words “as well as to lump sum on the basis of his last five salaries” shall be deleted.

#### **Article 36**

Article 199 shall be amended to read as follows:

“The Minister is authorized to issue regulations on the following:

- assignment of tasks and duties of authorized official persons of the Ministry;
- use of means of force and firearms by authorized official persons of the Ministry;
- identification of authorized official persons of the Ministry (form and its contents, issuance procedure, validity period and method of record keeping on identity cards of authorized official persons);
- programme and manner of taking professional examinations as well as expenses related to taking professional examinations in the Ministry;
- material performance of weapons and equipment in the Ministry;
- expiry period of uniforms;
- weapons and equipment of the police and other Ministry employees;
- other regulations within the competence of the Ministry.

#### **Article 37**

Where the words “Herzeg-Bosnia Canton” or the abbreviation “HB” appear in the Law, the said words and abbreviation shall be replaced with the words “Canton 10”.

#### **Article 38**

This Law shall enter into force on 6 December 2002 and shall be published without delay in the Official Gazette of Canton 10.