



Original: English

No.: ICC-02/05-01/09
Date: 23 January 2015

PRE-TRIAL CHAMBER II

Before: Judge Ekaterina Trendafilova, Presiding Judge
Judge Cuno Tarfusser
Judge Christine Van Den Wyngaert

SITUATION IN DARFUR, SUDAN

THE PROSECUTOR V. OMAR HASSAN AHMAD AL BASHIR

Public

Decision on the "Prosecution's Notification of Travel in the Case of *The Prosecutor v Omar Al Bashir*"

Document to be notified, in accordance with regulation 31 of the *Regulations of the Court*, to:

The Office of the Prosecutor

Fatou Bensouda, Prosecutor

James Stewart, Deputy Prosecutor

Counsel for the Defence

Legal Representatives of Victims

Legal Representatives of Applicants

Unrepresented Victims

**Unrepresented Applicants for
Participation/Reparation**

**The Office of Public Counsel for
Victims**

**The Office of Public Counsel for the
Defence**

States Representatives

Competent authorities of
the Federal Democratic Republic of
Ethiopia

Amicus Curiae

REGISTRY

Registrar

Herman von Hebel

Deputy Registrar

Victims and Witnesses Unit

Detention Section

**Victims Participation and Reparations
Section**

Others

Pre-Trial Chamber II (the “Chamber”) of the International Criminal Court (the “Court”) renders this decision on the “Prosecution’s Notification of Travel in the Case of *The Prosecutor v Omar Al Bashir*” (the “Notification”).¹

1. On 31 March 2005, the Security Council (the “SC”), acting under Chapter VII of the Charter of the United Nations (the “UN”), adopted Resolution 1593 (2005) referring the situation in Darfur to the Court.²

2. On 4 March 2009 and 12 July 2010, Pre-Trial Chamber I (the “PTC I”), formerly seized of the present case, issued two warrants of arrest (the “Warrants of Arrest”) against Omar Hassan Ahmad Al Bashir (“Mr. Al Bashir”).³ These Warrants of Arrest remain to be executed.

3. On 6 March 2009 and 21 July 2010, acting upon PTC I’s instruction, the Registrar prepared and transmitted two requests to, *inter alia*, all UN SC members that are not States Parties to the Rome Statute for the arrest and surrender of Mr. Al Bashir for the purposes of the execution of the two Warrants of Arrest.⁴

4. On 15 March 2012, the Presidency issued the “Decision on the constitution of Pre-Trial Chambers and on the assignment of the Democratic Republic of the

¹ ICC-02/05-01/09-221 and its annex A.

² S/RES/1593 (2005).

³ Pre-Trial Chamber I, “Warrant of Arrest for Omar Hassan Ahmad Al Bashir”, 4 March 2009, ICC-02/05-01/09-1; Pre-Trial Chamber I, “Decision on the Prosecution’s Application for a Warrant of Arrest against Omar Hassan Ahmad Al Bashir”, 4 March 2009, ICC-02/04-01/09-3; Pre-Trial Chamber I, “Second Warrant of Arrest for Omar Hassan Ahmad Al Bashir”, 12 July 2010, ICC-02/05-01/09-95; Pre-Trial Chamber I, “Second Decision on the Prosecution’s Application for a Warrant of Arrest”, 12 July 2010, ICC-02/05-01/09-94.

⁴ ICC-02/05-01/09-8 and ICC-02/05-01/09-97.

Congo, Darfur, Sudan and Côte d'Ivoire situations", in which it re-assigned, *inter alia*, the situation in Darfur, Sudan to this Chamber.⁵

5. On 10 October 2013, the Chamber issued the "Decision Regarding Omar Al-Bashir's Potential Travel to the Federal Republic of Ethiopia and the Kingdom of Saudi Arabia" (the "10 October 2013 Decision").⁶

6. On 23 January 2015, the Chamber received the Notification, in which the Prosecutor avers that, on the basis of media reports, Mr. Al Bashir is expected to travel to the Federal Democratic Republic of Ethiopia in order to attend the 24th Summit of the African Union, which will take place from 23 to 31 January 2015.⁷ Accordingly, the Prosecutor requests the Chamber to take steps to ensure that the Warrants of Arrest against Mr. Al Bashir are executed.⁸ In particular, the Prosecutor requests that the Chamber (i) seek information from the relevant authorities of the Federal Democratic Republic of Ethiopia regarding Mr. Al Bashir's visit; and (ii) remind said authorities of the Chamber's decisions regarding previous visits, the existence of the Warrants of Arrest, and the SC Resolution 1593 (2005).⁹

7. The Chamber notes articles 21(1)(a) and (b), 87(5), 89(1), 91 and 92 of the Rome Statute (the "Statute").

8. The Chamber highlights that only States Parties to the Statute are under an obligation to cooperate with the Court. Given that the Statute is an

⁵ Presidency, ICC-02/05-01/09-143.

⁶ Pre-Trial Chamber II, ICC-02/05-01/09-164.

⁷ ICC-02/05-01/09-221, paras 1 and 8; ICC-02/05-01/09-221-AnxA.

⁸ ICC-02/05-01/09-221, para. 9.

⁹ ICC-02/05-01/09-214, para. 9.

international treaty governed by the rules set out under the Vienna Convention on the Law of Treaties, it is only with the State's consent that the Statute can impose obligations on a non-State Party.¹⁰ Thus, non-States Parties may decide to cooperate with the Court on an *ad hoc* basis, as foreseen in article 87(5)(a) of the Statute. This principle may be altered by the SC which may, by means of a resolution adopted under Chapter VII of the UN Charter, create an obligation to cooperate with the Court for those UN Member States which are not Parties to the Statute. In such a case, the obligation to cooperate stems directly from the UN Charter.

9. Accordingly, the Federal Democratic Republic of Ethiopia, as a non-State Party to the Statute, has no obligations *vis-à-vis* the Court arising from the Statute. In this regard, the Chamber recalls that the situation in Darfur, Sudan was referred to the Court by way of SC Resolution 1593 (2005), which also recognizes that States not Parties to the Statute (apart from Sudan) have no obligations under the Statute. However, SC Resolution 1593 (2005) still “urge[d] *all States* and concerned regional and other international organizations to cooperate fully” with the Court (emphasis added).¹¹

10. In this context the Chamber wishes to point out that the Court has no enforcement mechanism and thus relies on the States' cooperation, without which it cannot fulfil its mandate and contribute to ending impunity.

¹⁰ UNTS, Vol. 1155, art. 34; See also Pre-Trial Chamber I, “Decision on the request of the Defence of Abdullah Al-Senussi to make a finding of non-cooperation by the Islamic Republic of Mauritania and refer the matter to the Security Council”, 28 August 2013, ICC-01/11-01/11-420, para. 12.

¹¹ S/RES/1593 (2005).

FOR THESE REASONS, THE CHAMBER HEREBY

- a) **invites** the competent authorities of the Federal Democratic Republic of Ethiopia to arrest Omar Hassan Ahmad Al Bashir, in the event that he enters the Ethiopian territory, and to surrender him to the Court;
- b) **orders** the Registrar to send a Note Verbale to the Federal Democratic Republic of Ethiopia:
- (i) reminding the Ethiopian authorities of the requests for the arrest and surrender of Omar Hassan Ahmad Al Bashir transmitted to said authorities following the 10 October 2013 Decision;
 - (ii) enquiring about the visit of Omar Hassan Ahmad Al Bashir, reminding the Ethiopian authorities of SC Resolution 1593 (2005) and inviting the State once more to cooperate with the Court in his arrest and surrender to the Court;
- c) **orders** the Registrar to notify the present decision to the competent authorities of the Federal Democratic Republic of Ethiopia; and
- d) **orders** the Registrar to prepare a report to be filed with the Chamber in due course concerning said visit.

Done in both English and French, the English version being authoritative.



Judge Ekaterina Trendafilova
Presiding Judge



Judge Cuno Tarfusser

Judge Christine Van Den Wyngaert

Dated this Friday, 23 January 2015

At The Hague, The Netherlands